Two Rivers
PUBLIC HEALTH DEPARTMENT

Board of Health
Minutes
August 11, 2026

Present	Absent	
X		Dan Lynch, Buffalo County Commissioner
X		Sue Hunter – Buffalo County Citizen
	X	Bill Stewart – Dawson County Commissioner
X		Nicole Thorell –Dawson County Citizen
	X	Scot Grams – Franklin County Supervisor
X		Renee Grams – Franklin County Citizen
X		Glenn Hofman – Gosper County Supervisor
	X	Daren Hatch – Gosper County Citizen
	X	George Scott – Harlan County Supervisor
	X	Yvonne Tolle – Harlan County Citizen
X		Heath Hofstetter – Kearney County Commissioner
	X	Cody Krull – Kearney County Citizen
X		Rick Streeter – Phelps County Commissioner
X		Kayla Knauss DO – Physician
X		Dr. Alicia Lyons - Dentist
X		Dr. Jessica Robb – Veterinarian
X		Leigh Anee Lehmann – Mid-Level Practitioner
X		Melissa De La Torre - Minority Health Representative

Also, present: TRPHD representatives: Jeremy Eschliman – Health Director; Katie Mulligan – Chief Operating Officer; Andrea Shoemaker – Executive Assistant; Jesse Valenti – Finance Section Manager; Jacki Haley – Clinical Section Manager; Haleigh Eschliman – Home Visitation Supervisor; Ashley Green – Environmental Health Supervisor; Kathy Arrants, Family Support Specialist; Emily Eschliman, Community Health Worker; Mike Henery- Legal Counsel.

CALL MEETING TO ORDER.

The Board of Health (BOH) meeting was called to order at 6:21 PM by Sue Hunter, Board President, as an In-Person meeting in accordance with the Nebraska Open Meetings Act. As such, virtual participation (voting) is NOT allowed by board members. The virtual option (Zoom) is available for public participation.

Meeting notices: Hunter acknowledged the Nebraska Open Meeting Law was posted in the room with booklets available. Hunter noted the meeting notice publication has occurred in newspapers of record within each county of the district, in addition to an agenda being continually current and available at the TRPHD office and on the TRPHD website.

Roll call completed by Shoemaker; 12 members present (Lynch, Hunter, Thorell, R. Grams, Hoffman, Hofstetter, Streeter, Knauss, Lyons, Robb, Lehmann, and De La Torre).

APPROVAL OF AGENDA. Motion by Lynch, seconded by Robb, to approve the agenda as presented. **Roll call vote, 12 ayes, 0 nays, Motion carried.**

Introductions | Acknowledgements

Jeremy Eschliman, Health Director, introduced Kathy Arrants, Family Support Specialist, and Emily Eschliman, Community Health Worker, as new members of the Two Rivers Public Health Department team. He also announced that Haleigh Eschliman has been selected to serve as the new Community Health Manager.

Approval of Minutes from the regular meeting on June 2, 2026. Motion made by Lynch, seconded by Thorell to approve the regular meeting on June 2, 2026, minutes as presented. **Roll call vote, 9 ayes, 0 nays, 3 abstain (Hofstetter, Streeter, Knauss). Motion carried.**

MATERIAL AVAILABLE ELECTRONICALLY BEFORE THE MEETING & AVAILABLE AT THE MEETING

- Finance
  - 2026-2027 Budget Narrative (Final Narrative)
  - Budget Hearing and Summary for 2026-2027
  - Budget Proposal 2026-2027 (Grand Final Proposal)
  - Indirect Cost Rate Agreement TRPHD 2026-2027
  - July 28, 2026, Finance Committee Meeting Minutes
  - June 30, 2026, Finance Committee Meeting Minutes
  - June 2026 BOH Financials (Preliminary) Updated 7.27.26
- Policy
  - Communications Plan
  - 101.7 Communications
  - 115.3 Standards of Excellence
  - 116.4 Disposition of Property
  - 121 Adoption of Regulations
  - 206.3 Bank Reconciliations
  - 308.4 Breastfeeding-Friendly Workplace
  - 314.3 Disciplinary Measures
  - 315.3 Dress Code
  - 323.5 Employee Status
  - 342.6 Organization Program Complaints
  - Policy Committee Meeting Agenda 7.28.26
  - Policy Committee Meeting Minutes 7.28.26
- August TRPHD Board of Health Presentation
- BOH Meeting Minutes June 2, 2026
- BOH Meeting Agenda August 11, 2026
- Duncan Theis Construction (DTC) Timeline
- COR 1
- COR 2
- COR 3

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- COR 4
- COR 5
- COR 6

DIRECTOR'S REPORT

J. Eschliman provided an update on cyclosporiasis cases based on Dr. Menon's analysis, with Haley also assisting with the presentation. The update noted that the outbreak has been associated with consumption of food from specific fast-food outlets and grocery stores, with lettuce, raspberries, and unwashed greens identified as potential sources. TRPHD experienced a peak in reported cases on July 14, with cases distributed across all age groups but occurring primarily among individuals ages 25–44. The epidemiological curve demonstrates a multimodal pattern, with an initial rise followed by a single prominent peak on July 14 and an early decline. While the increase in cases is statistically significant based on Spearman's analysis ($p = 0.027$), the Pearson analysis was inconclusive. J. Eschliman and Haley noted that the apparent decline in cases may be attributed to incomplete reporting and emphasized that TRPHD is likely still in the outbreak period.

Chief Operating Officer Report

Mulligan, Chief Operating Officer, provided program updates noting the Clinical team administered 120 VFC/VFA vaccine doses during July, in addition to conducting a late COVID-19 clinic, and that 85% of upcoming flu vaccine clinics have been scheduled. Environmental Health completed clearance testing on two HUD homes, met with contractors to strategize, expanded vector collection efforts in coordination with DHHS and the CDC, successfully launched the Nuisance to Nature program, and completed inspections of all outdoor pools. The Home Visitation program also reported three families successfully graduating upon completion of the program.

May and June 2026 Financial Reports

Valenti, Finance Section Manager, provided a financial overview highlighting fiscal year 2025–2026, including expenditures exceeding the break-even benchmark in several budget categories, and discussed overall spending trends and contributing factors as part of routine financial oversight. Revenue for the month was also reviewed, with funding received from federal, state, local, and other sources. Motion made by Lynch, seconded by Thorell, to approve the May and June 2026 financial reports. **Roll call vote, 12 ayes, 0 nays, Motion carried.**

2026-2027 Proposed Budget

J. Eschliman presented the proposed budget and reviewed the budget information discussed during the Budget Hearing. He provided an overview of the budget, including key financial considerations, anticipated revenues and expenditures, and other factors considered in developing the proposed fiscal year budget. Motion made by Hoffman, seconded by R. Grams to approve the 2026-2027 Proposed Budget. **Roll call vote, 12 ayes, 0 nays, Motion carried.**

Fee Schedule

Haley reviewed the current vaccine costs with the Board and discussed the differences between the previous and new suppliers. She noted that the previous supplier experienced supply issues, had lower

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vaccine effectiveness, and provided lower reimbursement. The new supplier offers greater vaccine effectiveness, higher reimbursement, and more reliable supply. Haley explained that, despite the increased cost, the new supplier provides greater overall value and better outcomes.
Due to changes in vaccine costs, the Finance Committee recommended authorizing the Health Director to adjust fees as necessary to support the efficient operation and continued sustainability of the Local Health Program (LHP). Motion made by Hoffman, seconded by Thorell, to approve the updated fee schedule and authorize the Health Director to adjust fees as necessary to promote efficient operations and support the long-term financial sustainability of the organization. **Roll call vote, 12 ayes, 0 nays, Motion carried.**

Office Construction Update

J. Eschliman provided a construction update, noting that the project remains on schedule and construction is progressing well. He reviewed several change orders and project adjustments, including the addition of fire door closures, relocation of an office door, and required ductwork fire dampers. He also provided an update on the HVAC system, which experienced failure and required replacement. J. Eschliman noted that overall, the construction process has been a positive experience and that the project continues to move forward as planned.

Recommendation to approve the modifications to the following policies

Mulligan reviewed updates and revisions made to existing policies. Motion made by Thorell, seconded by Robb, to approve all recommended revisions and updates to the following policies 101.7 Communications, 115.3 Standards of Excellence, 116.4 Disposition of Property, 121 Adoption of Regulations, 206.3 Bank Reconciliations, 308.4 Breastfeeding Friendly Workplace, 314.3 Disciplinary Measures, 315.3 Dress Code, 323.5 Employee Status, 342.6 Organization Program Complaints. **Roll call vote, 12 ayes, 0 nays, Motion carried.**

Public Comment. The board accepted public comments.

J. Eschliman noted the planned cancellation of the September board meeting.

Adjournment: The Two Rivers Public Health Department Board of Health meeting was called to adjournment by consensus at 7:19 PM by Hunter.

NEXT BOARD MEETING: October 6, 2026.

Respectfully submitted,

Nicole Thorell

Nicole Thorell
Secretary (AS/JE)